

Health, Social Care and Sport Committee

Date: 15th January 2020

Venue: Senedd Cardiff Bay

Title: Scrutiny of Health and Social Services Draft Budget 2020-21

1. Purpose

The Committee's Chair wrote to both the Minister for Health and Social Services and the Deputy Minister for Health and Social Services on 15 October inviting them to give evidence on their Draft Budget proposals and asking them to provide a paper in relation to the Draft Budget.

2. Introduction

This paper provides information for the Health, Social Care and Sport Committee on the Health and Social Services (HSS) Main Expenditure Group (MEG) future budget proposals for 2020-21 and also provides an update on specific areas of interest to the Committee.

3. Budget Overview

	2020-21
Revenue	£m
2019-20 DEL Baseline as@ June Budget	8001.040
Baseline Adjustments	(17.542)
MEG allocation	385.000
MEG to MEG Transfers	(2.060)
Revised DEL as @ Draft Budget 2020-21	8366.438
Capital	
Capital Baseline as@ 2019-20 Final Budget	338.488
MEG allocation	40.000
Baseline Adjustment	(4.000)
Revised DEL as @ Draft Budget 2020-21	374.488
Overall Total HSS MEG	8740.926

The table above does not include Annual Managed Expenditure (AME), which is outside the Welsh Government's Departmental Expenditure Limit (DEL).

Details of all transfers are shown in Annex A to this paper.

4. Approach to Budget proposals

The Health and Social Services (HSS) portfolio supports our ambitions to improve the health and wellbeing of individuals, families and communities. This will be achieved through delivering the three objectives set out in Prosperity for All: quality health and care services fit for the future, promoting good health and wellbeing for everyone and building healthier communities and better environments. We have taken a long term approach in developing our spending plans for 2020-21, with an emphasis on delivering our vision of integrated seamless health and social care services for the future as set out in *A Healthier Wales, our Plan for Health and Social Care*.

The Health and Social Services MEG contains the core revenue and capital funding for NHS Wales, as well as funding to support public health, social care and supporting children. We continue to prioritise investment in the Welsh NHS and we are investing an extra £385m revenue funding in the health and social care system and £40m capital funding.

A Healthier Wales

A Healthier Wales meets our commitment in *Prosperity for All* to publish a long term plan for health and social care in Wales in response to the report of the Parliamentary Review of the Long Term Future of Health and Social Care. The Plan builds on the philosophy of Prudent Healthcare to make an impact on health and wellbeing throughout life. There is an emphasis on preventing illness and supporting people to manage their own health and wellbeing, enabling people to live independently for as long as they can.

Investment in NHS Wales

In 2020-21 we will invest a further £342.3m revenue funding in our NHS, taking total NHS revenue funding to over £8 billion. This enables us to continue the delivery of quality health services, ensuring access to the services people need and delivering good health outcomes.

Our core spending plans for the NHS continue to be based on the evidence contained in the 2014 Nuffield Trust and 2016 Health Foundation reports on the levels of investment required to maintain core safe services, updated to incorporate the additional investment in pay awards for our highly valued NHS staff not covered by these reports.

As well as funding core cost growth in NHS Wales, we will invest in transforming the delivery of health services and in new technologies. This includes new investments in precision medicine, including in Advanced Therapeutic Medicinal Products and genomics, supporting the development of major trauma services, and continuing to invest in education and training of the future NHS workforce.

This budget has also had to make provision for the increased costs of settling clinical negligence claims that occurred as a result of the UK Government's decision to reduce the Personal Injury Discount Rate.

Investing in early years support for children and young people

Investing £20m in the Childcare offer and, through the Early Years Transformation Programme, we will be investing a further £3.5m in the Flying Start approach, increasing the allocation from the HSS MEG up to £6.3m in 20-21.

Invest in preventative activities addressing the wider determinants of ill health

We will continue to support wider Welsh Government priorities and invest in preventative activities through continuing to implement the aims of A Healthier Wales.

In 20-21 we will be investing £5.5m to support the Healthy Weight: Healthy Wales Strategy, this is a Government wide commitment and sets out a 10 year vision to develop an environment which provides and enables opportunities for the healthy choice to be the easy choice. In parallel, it will seek to ensure that people across Wales will be empowered to take responsibility for their weight and their health.

We will also invest in a range of other preventative approaches as detailed below.

Capital

The budget for 2020-21 will include an additional £40 million capital monies. This has been offset by a reduction in funding of £4m in relation to Financial Transactions funding that is returned to WG reserves.

This means there will be £374 million of capital provided next year to invest in NHS infrastructure to support the delivery of sustainable and accessible high quality services and to take forward the transformation of healthcare provision. This is a similar amount to this year.

Spending on this investment next year will include the final element of funding for the construction of the Grange University Hospital. This 470 bed state of the art hospital is due to open in the spring of 2021. Elsewhere, significant redevelopment and modernisation works will continue to be progressed at Prince Charles Hospital along with the upgrading of neonatal provision in Singleton Hospital and Glangwili Hospital.

As well as schemes within the acute sector, the capital budget includes the third tranche of the £72m over three years to deliver a pipeline of primary and community care projects as part of the implementation of the Taking Wales Forward commitment to invest in a new generation of integrated health and care centres. This pipeline will see 19 projects across Wales being delivered by 2021.

At an all Wales level, this budget also provides for national programmes on imaging and diagnostic equipment as well as supporting digital and informatics developments.

Commentary on Actions and detail of Budget Expenditure Line (BEL) allocations

The detailed budget published on December 16th set out our spending plans for the HSS MEG by BEL. An analysis and explanation of the budget changes is set out in Annex A. No indicative revenue allocations have been set for 2021-22.

5. Local health boards' financial performance

In 2018-19, four local health boards failed their statutory financial duty to break-even over three years (Abertawe Bro Morgannwg, Betsi Cadwaladr, Cardiff and Vale and Hywel Dda University Health Boards). The current position for each of these boards in 2019-20 is as follows:

- Swansea Bay UHB (formerly Abertawe Bro Morgannwg). Following the transfer of services for Bridgend to Cwm Taf Morgannwg UHB, Welsh Government accepted that Swansea

Bay UHB would not be in a position to prepare an approvable three year plan, and the UHB was directed to prepare an annual operating plan for 2019-20 that would deliver financial balance. To support delivery of this requirement, Welsh Government commissioned KPMG management consultants to undertake a financial planning intervention to the UHB, overseen by the Finance Delivery Unit. KPMG are due to complete this work by the end of December 2019. The intervention is intended to test and firm up their existing plans for 2019-20, and provide capacity to support delivery. Also included is an assessment of organisational delivery arrangements to identify any areas for improvement, which is expected to identify that there are significant issues to be addressed. The intervention will also develop a pipeline of efficiency opportunities that will aid progress towards financial sustainability to be demonstrated in the UHB's 2020-21 plan.

- **Betsi Cadwaladr UHB.** Betsi Cadwaladr UHB was also not able to prepare an approvable three-year plan for 2019-20 and is working to an annual operating plan. Additional funding was provided to the UHB by Welsh Government to enable them to commission external expertise from PwC management consultants to assist them with the development of a robust financial plan. Welsh Government has set the UHB a maximum deficit control total of £25 million, but the UHB are currently forecasting they will not achieve this. In line with recommendations from the Public Account Committee, Welsh Government has supported the appointment of a recovery director and other key management support. Whilst the UHB is not likely to achieve their control total, the additional support is expected to deliver an improved outturn for 2019-20 compared to last financial year.
- **Cardiff and Vale UHB.** Welsh Government was able to approve a balanced three year plan for Cardiff and Vale UHB for 2019-20 to 2021-22, including delivering a balanced outturn in 2019-20. The UHB are currently on track to deliver the first year of this plan.
- **Hywel Dda UHB.** Hywel Dda UHB was unable to develop and approvable financially balanced three year plan in 2019-20, and is currently operating to an annual plan. Welsh Government set the UHB a maximum deficit control total of £15 million in 2019-20, and to support delivery of this control total, also commissioned KPMG management consultants to undertake a financial planning intervention. This work has recently been completed and the final report is being considered by the UHB and Finance Delivery Unit. Again, this intervention has tested their 2019-20 plan and assess organisational delivery capacity, as well as developing a pipeline of opportunities for future years.

6. Well-being of future generations

Committees Specific Areas of Concern:

Prioritise prevention/early intervention in Health and Social Care

Our aim is to take significant steps to shift our approach from treatment to prevention. The vision we have established in *A Healthier Wales* is to place a greater focus on prevention and early intervention.

In 2020-21 we continue to frame our budget allocations in line with the definition of preventative spend adopted by Welsh Government, described across primary, secondary, tertiary and acute

areas. We are allocating funding to a number of initiatives that support the focus on prevention and early intervention, as follows:

Primary Prevention

Healthy Weight: Healthy Wales strategy

£5.5m will be allocated to support the Healthy Weight: Healthy Wales strategy which is the Welsh Government's long term plan to prevent and reduce obesity across Wales. It sets out a 10 year plan to prioritise early intervention and behaviour change at all levels to change our habits and promote healthy activity. The strategy is a key commitment towards a cross-government approach to reducing obesity in Wales on a population scale. The strategy has been developed from evidence of what works. This has indicated the need for a new approach which combines individual behaviour change with environmental and system change. It will utilise a combination of funding, policies and legislation to develop approaches through our environment to place a strong focus upon prevention. It will also deploy targeted approaches in areas of deprivation and will assist those who are already overweight or obese through a range of prevention, early intervention and specialised services. In addition to the £5.5m of new funding being allocated from HSS in 20-21, the wider implementation work, commencing in 2020, will pull together programmes of work from across many portfolios which all have a direct contribution to the goals set out in the strategy.

Immunisation

By the end of 2019-20, we will have introduced new vaccination programmes for HPV for boys. The HPV immunisation programme started in 2008, initially only for girls. Two of the HPV strains cause over 70% of cervical cancer in England and Wales. The large drop in the rates of infection with the two main cancer-causing HPV types have demonstrated the effectiveness of this programme. The expansion, in 2019-20, of the HPV vaccination programme to cover boys, will also help protect against oral and anal cancers.

The NHS flu vaccination programme for care workers will also be expanded in 2019-20 to include those working in the domiciliary care sector. This will help to protect against the spread of flu and also support the resilience of the workforce at a challenging time.

Funding will be in place in 20-21 to support both these programmes.

Flying Start and Early Years

The core Flying Start funding sits within the Children and Communities Grant. The Flying Start programme straddles both primary and secondary preventative spend. To build on this, in 20-21 an additional £3.5m will be allocated from the HSS MEG to further develop the work of the Early Years Transformation programme that underpins our early years priority. This increases the allocation from the HSS MEG to £6.3m for 20-21. The additional funding represents the first step in a longer term expansion of early years' support that will help to build a more preventative system that:

- Tackles the rising tide of poor health
- Contributes to safely stemming the flow of children going into care and;
- Tackles inequality in children's outcomes.

Dental

We will continue to invest £3.7m in the Designed to Smile national child oral health improvement programme. The scheme involves a wide range of professionals, including health visitors and other early years services. The aims are to help start good habits early by giving advice to families with young children, providing toothbrushes and toothpaste, and encouraging going to a dental practice before a child's first birthday.

Secondary and Tertiary Prevention

These programmes straddle both of these elements of preventative spend:

Integrated Care Fund

In 2020-21 the £89m (revenue) Integrated Care Fund (ICF) will continue to focus on developing and testing integrated, preventative service models for older people with care and support needs, people with learning disabilities, children with complex needs, children in care or at risk of coming into care and carers. A series of services have been developed across the prevention continuum ranging from community connectors/navigators through to services to help people stay well at home and prevent hospital admission.

In 2020-21 regions are being asked to focus on moving even further towards

- Finding regional approaches/solutions,
- Investing in the social value sector as a key delivery partner,
- Evidencing impact of services using the Results Based Accountability methodology and
- Thinking about mainstreaming services/learning from the ICF programme.

£15m of ICF funding has been allocated to Regional Partnership Boards from 2018-19 onwards to be used to provide preventative and early intervention services for children on the edge of care. This will strengthen integrated arrangements between local authorities, Health Boards and the Third Sector to work collaboratively. It will help provide support for families and avoid crisis situations developing. We expect the funding to be used to safely reduce the need for children to enter care. It will include work relating to family reunification and providing therapeutic support for children in care or who have been adopted, reducing the need for more intensive forms of support.

Where children do enter care, supporting them to safely exit care, for example through adoption, is of prime importance. £2.3m in 2020-21 has been allocated to local authorities to enable them to strengthen their provision of adoption services – as described below.

Adoption Services

£2.3 million is being invested into the adoption service in Wales to strengthen and enhance existing services, for adopters, children and young people which will help local authorities to improve outcomes for children and build resilient adoptive families. Children who are placed for adoption are amongst the most vulnerable children in Wales. They are children for whom other alternatives have been exhausted and who would most likely remain 'looked after' for their entire childhoods if they were not adopted. It is important that adoption offers a child the best chance to flourish in a safe family environment where their fundamental needs are met and where they can enjoy the same opportunities as any other child. This funding will support new approaches to making quicker and stronger matches, giving more children the stability and nurture of an adoptive family. It will also ensure needs and strengths-based support is available throughout

the whole adoption journey. This will ultimately support the prevention of adoption disruption, thus reducing the possibility of children re-entering the care system.

Bowel Cancer Screening

Further investment will be made in 20-21 to advance the optimisation of the bowel screening programme in Wales. Regular bowel cancer screening has been shown to reduce the risk of dying from bowel cancer by over 16%, with new treatments increasing survival rates. Optimisation of the bowel screening programme will make a significant contribution to the prevention and earlier detection of bowel cancers as part of the Cancer Delivery Plan for Wales.

National Health Protection Service

£6.8m is being invested in 20-21 to strengthen the National Health Protection Service. This is a range of preventative health protection functions delivered across NHS Wales. The funding will help to prevent infection, identify and mitigate against infectious risks to individuals and the wider population and enhance the early detection and management of infections when they arise, thus preventing harm to individuals and reducing risk of onward transmission. The investment will build resilience in the system by strengthening the laboratory network and improving testing for diseases in hospitals. These measures will improve identification and management of the impact and spread of infection in both hospitals and the wider community and help stop infections from happening in the first place.

This investment fully supports the core principles of improved health and wellbeing, better quality and more accessible services, higher value services and a motivated and sustainable workforce. This national model will have national standards, with national workforce planning and investment in technology as an enabler for change. Investment in this service will improve quality and safety and make services both equitable and sustainable.

Whole Schools approach

An additional £0.5m will be allocated to extending the rollout of the whole school approach from the HSS MEG. This will increase the allocation from the HSS MEG in 20-21 to £3m. There will also be an allocation of an additional £2m from the Education MEG to support this area. These investments will support the extension of schools counselling to an additional school year (year 5) and further extend the existing in-reach pilots for the Child & Adolescent Mental Health Service for the whole of 20-21. These services are helping to prevent the escalation of more serious mental health and well-being issues within school aged children and the move to even earlier intervention will further support this approach.

Third Sector Support

In 2020-21 we will be commencing a new cycle of the three year Sustainable Social Services Third Sector Grant. There is an additional £1.2m being added to the grant for 20-21 and, over the next three years, we will be increasing the total commitment on this grant by £4.9m, bringing the total investment up to £25.9m. A key requirement of the schemes that will be funded, is that they deliver early intervention and preventative actions that address care and support needs in line with the priorities of Taking Wales Forward, Prosperity for All and A Healthier Wales. The funded projects will support the well-being goals and principles that underpin the Well-being of Future Generations (Wales) Act 2015. The funded schemes will support carers, children and young people, physical or sensory disabilities, learning disabilities and older people.

In addition to the above;

A Healthier Wales - Prevention & Early Years

As part of the 2019-20 budget, £10m was allocated for Prevention & Early Years work. £2.8m of this was allocated to support the Early Years Transformation Programme. The remainder was allocated to support a range of evidence-based interventions that would be agreed between Health Boards and Regional Partnership Boards, along with an allocation to Public Health Wales (PHW) to look at upscaling universal prevention schemes and enhancing system leadership at a national level.

As part of the allocation to PHW they will take forward the Enabling Transformation priority within Building a Healthier Wales. This will deliver a number of interrelated projects including:

- an international evidence review to identify and learn from countries that have successfully made the shift towards prevention;
- stakeholder engagement to understand the barriers and levers for investment in prevention;
- baselining current spend on prevention and a mechanism to track the shift towards more preventative approach to budgeting.

As part of this work programme, PHW will be supporting further work to help refine our approach to measuring our prevention expenditure in future budget planning rounds.

Support sustainable, longer term funding of Social Care Services

The work of the Inter-Ministerial Group (IMG) on Paying for Social Care will continue into 20-21. The group was established in 2018 to consider how Welsh Government can respond to the increasing need, and cost of social care. Even with our practical action on prevention and early intervention, and within social care itself the emphasis on promoting a person's independence that is being driven by the Social Services and Wellbeing (Wales) Act, a range of long-term trends including people living from birth with complex conditions and the aging population demographic suggest the need for care and support will rise.

With the advent of Welsh Government's new Welsh tax raising powers and using Professor Gerry Holtham's idea for a levy, the group has been exploring the alternative options for raising additional funding to help meet growing demand.

Alongside determining how additional finance for social care might be raised, the IMG's key consideration is examining how additional resource could be used most effectively to ensure people's future care and support needs are met.

The IMG will undertake an initial assessment during the first half of 2020 of the viability and effectiveness of introducing a levy, or an alternative, as a means of raising a contribution to the additional funding social care will require.

Over the course of the last six months, the IMG has commissioned three pieces of research to provide a strong evidence base to inform its decisions. This includes research to analyse potential social care spending trajectories over the medium- to long-term based on different

assumptions about the drivers of need and the effectiveness of policy in moderating the costs of that potential need, including seamless local models of health and social care.

The group includes the Minister for Health and Social Care (The Chair), Minister for Finance and Trefnydd, the Minister for Housing and Local Government and the Deputy Minister for Health and Social Services, supported by relevant policy officials.

Promote integration of Health and Social Care Services

In 2020-21, £89m of the Integrated Care Fund (ICF) will be allocated towards revenue projects from the HSS MEG and £40m will be allocated for ICF capital projects from the Housing & Local Government MEG. The ICF assists regional partnership boards in developing and testing new integrated models for delivering health and social care. The ICF directly promotes and enables the five ways of working in particular prevention, integration, collaboration and involvement.

The ICF helps to free up hospital beds and reduce the burden on emergency care by supporting the development of integrated, preventative projects which will not only provide better outcomes and experiences for service users but will also have cost avoidance benefits through saving money and resources in the long term for the health service.

The fund will continue to have a preventative approach, focusing on developing and testing integrated, preventative service models for older people with care and support needs, people with learning disabilities, children with complex needs, children in care or at risk of coming into care and carers. A series of services have been developed across the prevention continuum ranging from community connectors/navigators through to services to help people stay well at home and prevent hospital admission. For example, projects to help older people with long term illnesses such as Dementia stay in their own homes safely.

The ICF has been very successful in promoting collaboration between Health, Social Care, Housing and the third and independent sectors. Many of the projects and services within the ICF are now well developed and, in 20-21, will continue to be delivered through integrated health and social care systems, processes and teams, under the leadership and direction of the regional partnership boards. This will help to ensure the delivery and success of the schemes within the fund.

Projects are required to involve citizens and service users in their design and delivery. Co-production is a key theme of the ICF programme. Many projects also directly support citizens to become more involved in their own communities and access services/social opportunities available to them locally. One example is involves support for cafes being built and operated as social enterprises to create a range of employment opportunities for people with learning disabilities. Also, community agents/navigators/connectors are now funded across all regions and they will continue to provide a valuable local service to help connect people with information, services and support that they need to help them feel connected and live independently within their own community and to feel less lonely and isolated.

Ensure a sustainable health and social care workforce

Education and Training

With the introduction of Health Education and Improvement Wales (HEIW) we can see long term economic benefits through their role in integrating and growing expertise and capability in planning, developing, shaping and supporting the health workforce to ensure that we have the right staff with the right skills to deliver to best service. The role in which HEIW will have in transforming the workforce, along with Social Care Wales, in terms of re-imagining and re-inventing how we work will have long term economic benefits.

For the sixth consecutive year funding to support health professional education and training in Wales will increase. £127.8m will be invested in 2020/21, this equates to a 13% increase from 19/20 which is an extra £15m for education and training programmes for healthcare professionals in Wales. This is a record level of funding and will support the highest ever number of training opportunities in Wales. Over the past five years training places for nurses have increased by 54.8% and midwives have increased by 71.2%. The overall NHS Wales workforce has grown by 10.4% over the last five years. In addition we will be investing another £1.4m to support 47 additional Medical Postgraduate training places.

Train Work Live

Since introducing our Train Work Live campaign in 2016 there has been a marked improvement in the fill rate for GP training. In June 2019 we announced an increase to the target quota for GP training from 136 to 160, starting in autumn 2019. However, this year a total of 186 places have been filled, surpassing the newly agreed higher target of 160 posts. This represents the highest number of recruits into GP speciality training in recent times.

Medical Education Expansion

As part of the two-year budget agreement with Plaid Cymru, funding of £7m in each of 2018-19 and 2019-20 was allocated for a development fund for undergraduate medical training in North Wales. A collaborative approach has been taken between Welsh Government, Cardiff, Swansea and Bangor Universities in order to increase medical education opportunities in North and Mid Wales.

Workforce Strategy

Health Education and Improvement Wales and Social Care Wales are jointly leading the development of a workforce strategy for health and social care.

The Welsh Government welcome this strategy as a key enabler in delivering the ambition of 'A Healthier Wales', through an engaged and motivated workforce that is competent, valued, agile and flexible. One that is able to respond quickly to future challenge and opportunities.

As well as 'A Healthier Wales', delivery of the workforce strategy will align with other Welsh Government and national programmes, including the transformation programme, Train.Work.Live, contract reform, We.Care campaign, Building Healthier Wales and the clinical plan.

Reduce and Control Spend on Agency Staff

In addition to training and recruiting to the NHS workforce, we are working to ensure that they are deployed as effectively as possible through measures to reduce agency and locum expenditure using a new control framework and the use of technology to deliver improve time taken for recruitment and working to reduce sickness absence through a range of measures focussing on the health and wellbeing of the workforce.

Reduce health inequalities, and ensure fair access to health and care services in rural areas.

We are determined to do everything we can to close the gap between our most and least deprived communities. Our commitment and approach is set out in our 10 year health and care plan 'A Healthier Wales', which sets out a whole system approach to health and social care, outlining a 'wellness' system, which aims to support and anticipate health needs, to prevent illness, and reduce the impact of poor health and inequality.

Through the delivery of Healthy Weight: Heathy Wales we will also ensure that we have in place an equitable and accessible clinical pathway, which will provide help for adults, children and families to access specialist support services. Funding will be allocated to this through the 2020-22 Delivery Plan, published in early 2020. We will place an absolute focus upon reducing health inequalities. This will take into account issues related to food poverty and we will work with parents, carers and families to develop approaches which enable positive change.

7. Transformation

The activities funded by the Transformation Fund have been selected because they have the potential to be scaled up and implemented wider across Wales. Regional Partnership Boards (RPBs) are aware that these activities will need to become business as usual and be funded from existing budgets once the Transformation Fund money ceases to be available. Welsh Government are fully engaged in discussions with RPBs about exit strategies to ensure successful projects can continue.

As we move forward there are a number of areas where we will be focussing our attention, and also opportunities for further development work across portfolios.

As part of the next phase of delivering AHW we will be establishing the NHS Executive; developing sustainable options for funding health and social care in the face of rising demand; developing joint inspection arrangements for RPBs and strengthening the links between health and housing as a key determinant for health and wellbeing. The role of housing has been recognised as a key theme. The external Transformation Programme Advisory Board and the WG internal Transformation Programme Management Board both include members representing housing to ensure there is a joined up approach with housing policies.

There will also be further work on a National Clinical Plan and establishing Research, Innovation and Improvement Co-ordination Hubs. We are also working with Public Health Wales to highlight the need for prevention to be a focus of transforming services.

Hospital discharge models emphasizing smooth transfer to people's own homes form a prominent part of many transformation proposals. These include for example: community-based

and early support; triaging models that are delivered by multi-disciplinary teams (including Allied Healthcare Professionals); Community Connectors linking people with community assets (such as, for example, Third Sector support); and social prescribing. These sit alongside, and compliment, many projects within the Integrated Care Fund.

An all-Wales evaluation framework has been designed in collaboration with the RPBs and initial reports are expected at the end of December 2019.

The longer term future of the Transformation Fund is under consideration and further work will be undertaken in 2020 as part of the expected comprehensive spending review.

The Minister for Health and Social Services will be hosting a learning event involving the RPBs in February. This collaborative approach is designed to promote discussion and involve RPBs in shaping arrangements for driving transformation from regional to national level, which will inform future funding arrangements.

8. Primary care and care closer to home

We continue to invest in primary care through the delivery of the Primary Care Model for Wales, and in 2020-21 will build on the agreed investment provided in 2019-20 for the primary care contracts.

Health boards are required to quantify the funding, and also the services and workforce, which they plan to re-provide in the community in their IMTPs. We monitor and evaluate the effectiveness of the financial framework issued in strengthening this shift of services through our IMTP scrutiny and approval process. From 2020-21 on, health boards will be required to submit specific reports setting out progress on its plans to move services and resources into the community.

The Primary Care Model for Wales will help people to have timely access to information, advice, care and support at, or close to, home. This can help people live longer, healthier and happier lives and remain active and independent in their own homes as long as possible. As part of the model, delivery milestones are set in order to drive local implementation of the Model.

We have invested in national leadership for Primary Care and the National Director and Strategic Lead for Primary Care have established a Strategic Programme for Primary Care. Its work streams are delivering a suite of products to support local action on prevention and wellbeing, a seamless 24/7 service, digital and data requirements, a skilled local multi professional workforce, communication and engagement and cluster working.

In line with the commitments on clusters in *Prosperity for All* and *A Healthier Wales*, there will be increased funding available for determination at cluster level, rising from £10 million to £20 million from 2020-21 onwards.

Health boards are required to set out proposals for investing in primary care and shifting care closer to home in their IMTPs. Health boards submitted their integrated medium term plans in January 2019 setting out their intentions for the next three years. In the plans there was

increasing evidence of all organisations routinely working collaboratively and in integrated ways with partners and stakeholders. Collaborative approaches were strongly linked to primary care and service change. There was also strengthening of Regional Partnership Board (RPB) arrangements, and the subsequent development of new models of care/ transformation proposals that has supported the focus and shift to primary care and care closer to home. While there is still some way to go, it is apparent that the implementation of policies that support the shift from hospitals to primary and community care settings are taking hold. This is being further supported through cluster IMTPs that are feeding into health board strategic IMTPs.

The Choose Pharmacy IT system is now available in 98% of pharmacies, supporting an expanding range of enhanced services and underpinning the transformation of the community pharmacy sector in Wales from supply to service. Since the launch of the Common Ailment Service in September 2013, over 100,000 consultations have been completed and over 80% of people accessing the service say they would have visited their GP, out-of-hours or A&E if it had not been available.

The dental e-referral management system has been successfully implemented in all health boards. Wales is the first country in the UK to implement a fully electronic system for dental referrals in all dental specialties. Patients will be able to track and follow triage decisions and the referral destination. Health boards will be able to see the source, complexity and volume of all referrals to all dental specialties which supports service redesign with a shift out of hospital for procedures that can be delivered by enhanced primary care models.

'Together for Mental Health' and the supporting delivery plans emphasised our intent to invest to improve support in the community to enable more people to receive care closer to home. As a result of this investment in community mental health support, we have seen a reduction in mental health hospital admissions. We have also seen the implementation of new community perinatal mental health services across Wales and the development of Child and Adolescent Mental Health Services (CAMHS) and adult community crisis intervention teams. The implementation of the Mental Health (Wales) Measure 2010, introduced Local Primary Mental Health Support Services (LPMHSS) has also enhanced primary care mental health provision, with over 200,000 people having been seen by LPMHSS since their introduction.

Our Integrated Care Fund (ICF) and winter pressures funding continues to invest in plans for developing and testing new integrated models to support people to stay well, remain at home and avoid admission to hospital and return home from hospital promptly. This will include partnership working and co-operation, workforce and infrastructure.

For example, ICF projects like Optimal Model of Care in West Glamorgan (formerly Western Bay) offer a suite of intermediate care services to support early discharge from hospital to an individual's home or community. As a direct result of this service, thousands of discharges have been successfully completed, with over 39,000 beds saved equating to around a £5 million financial saving.

A further example is where Audiology funding has been used to improve access to hearing care services and progress the move of services out of hospital ENT/audiology departments and

away from GPs into the wider primary care clusters. Transitional funding ensures services are moved at pace and scale to improve patient outcomes. This is in line with the key aims of *A Healthier Wales* and the *Primary Care Model for Wales* and the *Hearing Framework of Action*.

9. Mental health

We continue to spend more on mental health services than any other part of the NHS and we have increased funding in the mental health ring fence in the main NHS allocation to over £700 million in 2020-21. The increase in the ring-fence in 2020-21 includes the transfer of £7.2m allocated in 19-20 as part of the funding for *A Healthier Wales* and £7m in relation to the Mental Health Service Innovation and Transformation Fund also set up in 19-20.

Through 'A Healthier Wales' and the Older People and Mental Health budget, a service improvement fund of £14.2m has been allocated to health boards to develop proposals to make improvements in line with identified priority areas. The priority areas have been shaped by a number of National Assembly Committee reports including Perinatal Mental Health Services, 'Mind over Matter' (emotional and mental health support for children and young people) and 'Everybody's Business' (suicide prevention) and our engagement with stakeholders to inform the development of the *Together for Mental Health Delivery Plan 2019-22*. The proposed priority areas for action, set out in the delivery plan, are:

- **Preventing poor mental health and maintaining mental wellbeing** – through targeted work on prevention and cross-Government action on the wider determinants of mental health and well-being.
- **Improving access to support for the emotional and mental health well-being of children and young people** - improving access and ensuring sustainable improvements to timeliness of interventions, as well as supporting the new curriculum and whole school approach, extending the reach of NHS services into schools and filling gaps in services within both primary and secondary care through Child and Adolescent Mental Health Services (CAMHS).
- Further improvements to **Crisis and Out of Hours provision for children and adults** – moving to a common, multi-agency offer across Wales
- **Improving the access, quality and range of psychological therapies across all ages** - to deliver a significant reduction in waiting times by the end of this Government, increase the range of therapies offered and support the workforce to provide these interventions to improve service user experience;
- **Improving access and quality of perinatal mental health services** – further development of perinatal mental health services including in relation to quality standards and care pathways and the provision of in-patient provision
- Improving **quality and access to services whilst developing recovery orientated services** – including responding to Healthcare Inspectorate Wales/Care Inspectorate Wales thematic reviews, reviews by NHS Delivery Unit and receiving assurance that recommendations have been delivered
- Supporting **vulnerable groups** – with a focus on improvements to services for eating disorders, offenders and co-occurring mental health and substance misuse issues.

These priority areas and related actions are underpinned by a number of overarching work streams which will continue beyond the life of this plan. These include implementation of a

mental health core data set, developing a workforce plan for mental health, improving access to welsh language mental health services and strengthening service user and third sector engagement across policy and service improvements.

We consulted on the delivery plan over the summer of 2019 and our intention is to publish the final plan in January 2020.

We have reaffirmed our commitment to improving mental health by positioning it as one of only six priority areas in our National Strategy – *Prosperity for all*. This challenges not just health, but all of Welsh Government to consider its impact on mental health across all that it does. A Healthier Wales challenges all services, including mental health, to move towards better integration, co-production and more holistic approach to treating mental and physical ill-health. The priorities in the *Together for Mental Health Delivery Plan 2019-22* are each linked to the quadruple aims of *A Healthier Wales*. An example of progress in achieving parity between mental and physical health is our work to tackle stigma around improve understanding of mental health issues, with more people now accessing support.

10. ICT

As part of *A Healthier Wales* the Welsh Government committed to supporting health and social care transformation by making the best use of digital, data and technology. Significant additional investment of up to £50 million was made available in 2019-20 across 5 priority areas, linked to stronger delivery and leadership arrangements which were announced recently.

- Services for the public and patients
- Services for professionals
- Cyber security and resilience
- Modernising devices and cloud-ready services
- Investing in data and intelligent information

Independent reviews of Digital Governance and Digital Architecture have been completed, assessing capability against the vision for digital and data set out in *A Healthier Wales*. Recommendations from these reviews have informed decisions on the future configuration of digital health and care, which was set out in a written statement on 30 September. This work includes establishing a Chief Digital Officer for Health and Care, transitioning NWIS to a new Special Health Authority, and four further strategic reviews. Officials have worked closely with NHS Digital Leads and with NHS Directors of Finance to confirm the immediate priorities for digital investment, supported by £50m for 2019-20 and a further £50m of additional funding in 2020-21. A Digital Infrastructure Review will build on this and previous work undertaken to assess the additional investment required in digital infrastructure and services, over the medium term.

11. Withdrawal from the European Union

In 'A Brighter Future for Wales' we set out in detail the evidence that shows Wales' best interests are protected by remaining in the EU, and we have therefore been calling for a referendum with the option of staying in the EU on the ballot paper. Whilst this is the Welsh Government's clear preferred position, we continue to plan for a range of possible outcomes. Within this context, the uncertainties surrounding the future timing, nature and impact of the UK withdrawing from the European Union continue to make budgetary planning challenging.

The current budget allocation for withdrawal from the EU is £0.260m and covers support for activities in the Welsh NHS Confederation, Public Health Wales in relation to health security and FSA Wales in relation to new functions.

The Committee has been briefed previously on the preparations for health and social care in the event of a no deal exit. These arrangements will be rolled forward for any future potential no deal exit. These cover the consequential costs of the purchase of additional warehousing space to ensure continuity of supply and the costs of taking part in UK wide arrangements for Medical devices, clinical consumables and medicines supply disruption programs.

In the event that the UK leaves the EU, we will be able to better assess and quantify our policy responses to the medium term impacts once the nature of the withdrawal is known. In particular, this will be carried out in relation to workforce in health and social care sectors; future research and innovation activities, arrangements for the UK Prosperity Fund and increased need for international engagement.

Commentary on each of the Actions within the Health and Social Services **MEG**, including an analysis and explanation of changes between the Draft Budget 2020-21 and the First Supplementary Budget (June 2019).

Action: Delivery of Core NHS Services		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
7664.880	8003.570	338.690

This Action supports the main funding to the NHS in Wales as well funding to Public Health Wales and the new NHS body Health Education & Improvement Wales.

Changes to the **Delivery of Core NHS Services Action** between Draft Budget 2020-21 and First Supplementary Budget 2019-20 are due to:

- **£385.000m** additional HSS funding
- **£(10.000)m** in respect of the Sustainable Social Services Grant to the Delivery of Targeted NHS Services Action
- **£(5.500)m** in respect of the Healthy Weight Healthy Wales programme
- **£(20.000)m** in respect of the pressure on the Childcare offer to Supporting Children Action
- **£(3.500)m** in respect of Flying Start approach to the Delivery of Targeted NHS Services Action
- **£(2.300)m** reinstatement of funding for vulnerable children to the Supporting Children Action
- **£(0.5)m** in respect Whole Schools Approach to the Delivery of Targeted NHS Services Action
- **£(0.600)m** in respect of the (Abolition of Defence of Reasonable Punishment Bill) (Wales) to the Supporting Children Action
- **£(0.260)m** EU Transitional Funding of which £0.133m to the Delivery of Targeted NHS Services Action and £0.127m to the Foods Standard Agency Action
- **£7.200m** in respect of mental health funding into HB allocation
- **£0.500m** in respect of Gender Identity funding to HB Allocation
- **£0.300m** in respect of in respect of Technology Enabled Learning funding transferring to NHS Wales Shared Services from the Support Education & Training of the NHS Workforce Action
- **£0.250m** in respect of refugee and asylum seekers funding from the Delivery of Targeted NHS Services Action
- **£0.068m** in respect of Stop Smoking funding into HB allocation
- **£0.020m** depreciation adjustment in respect of Social Care Wales
- **£(1.988)m** reversal of non-recurrent transfer from GMS contract in respect of Primary Care Estates
- **£(10.000)m** reallocation of resources within the MEG to the Delivery of Targeted NHS Services Action.

Action: Delivery of Targeted NHS Services		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
93.827	108.966	15.139

This action supports other various health budgets including NHS Workforce (not currently transferred into HEIW), and also includes the new BEL *A Healthier Wales*.

Changes to the **Delivery of Targeted NHS Services Action** between Draft Budget 2020-21 and First Supplementary Budget 2019-20 are due to:

- **£10.000m** new money in respect of Social Services Grant from Delivery of Core NHS Allocations Action
- **£3.500m** new money in respect of Flying Start approach from Delivery of Core NHS Allocations Action
- **£0.500m** new money in respect of Whole Schools Approach from Delivery of Core NHS Allocations Action
- **£10.000m** reallocation of resources within the MEG from the delivery of Core NHS Services
- **£1.988m** reversal of non-recurrent transfer from GMS contract in respect of Primary Care Estates
- **£0.250m** reallocation of resources within the MEG in respect of PHW
- **£0.142m** reallocation of resources within the MEG in respect of PHW
- **£0.133m** EU Transitional funding in respect of NHS Confederation & Public Health Wales
- **£(0.500)m** in respect of Gender Identity to HB Allocation within the Delivery of Core NHS Services Action
- **£(7.200)m** in respect of mental health funding into HB allocation within the Delivery of Core NHS Services Action
- **£(1.330)m** transfer to the Local Government & Housing MEG in respect of NHS Funded Nursing Care into the RSG settlement.
- **£(0.730)m** transfer to Local Government & Housing MEG in respect of Health Inspectorates Wales
- **£(0.414)m** to CAF/CASS in respect of increased staffing costs

Action: Support Education & Training of the NHS Workforce		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
26.095	25.795	(0.300)

Education and training is fundamental to securing sustainable NHS services in the future. This action supports a range of activities undertaken in support of ensuring a sustainable workforce

with the skills to address the demands on the service both now and in the future. The majority of the funding within this action covers the additional costs incurred by NHS UHB and Trusts in Wales for teaching (hosting) medical and dental students as part of their undergraduate studies. In addition it supports the training of a number of postgraduate training places across Wales, including clinical academic posts. Funding within this action also support Consultants clinical excellence awards which are given for quality, excellence, and exceptional personal contributions

Changes to the **Education & Training of the NHS Workforce Action** between Draft Budget 2020-21 and First Supplementary Budget 2019-20 is as a result of (£0.300)m in respect of Technology Enabled Learning funding transferring to NHS Wales Shared Services

Action: Support Mental Health Policies & Legislation		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
3.279	3.029	(0.250)

This Action supports a variety of

- Mental health policy development and delivery, including Child and Adolescent Mental Health Services (CAMHS), psychological therapies, suicide and self-harm prevention, perinatal mental health support and funding for third sector organisations through the section 64 mental health grant
- Mental health legislation, including the Mental Health (Wales) Measure 2010 and Deprivation of Liberty Safeguards (DOLs)
- The healthcare needs of vulnerable groups, (those defined as having protected characteristics) including asylum seekers and refugees, support for veterans, offender health care, sexual assault referral centres, gypsies and travellers and transgender individuals.

Changes to the **Support Mental Health Policies & Legislation Action** between Draft Budget 2020-21 and First Supplementary Budget 2019-20 is as a result of the transfer of funding to ring fenced mental health budget contained in health board allocations.

Action: Deliver the Substance Misuse Strategy Implementation Plan		
2019-20 Supplementary budget June 2019	Draft Budget 2019-20	Change
£m	£m	£m
26.325	26.325	-

The majority of substance misuse funding within this action (£22.663m) is allocated to Area Planning Boards (APBs) via a funding formula to help them address the priorities outlined in our Substance Misuse Strategy 'Working Together to Reduce Harm' and the most recent Substance Misuse Delivery Plan 2016-18.

Under this budget, £2.75m, £1m and £0.300m of the funding to APBs is ring fenced for children and young people, Tier 4 (residential rehabilitation and inpatient detoxification) and counselling services respectively.

The funding compliments the Local Health Board substance misuse allocations (circa £18m) and is used to commission/purchase a range of education, prevention treatment and enforcement initiatives.

Remainder of funding within the Action supports the following:

- All Wales Schools Liaison Programme (£1.98m) - the Programme aims to operate in 100% of primary and secondary schools across Wales to deliver consistent substance misuse education at all key stages of the curriculum.
- Drug & Alcohol Initiatives (£1.002m) – this budget includes a number of areas of work which implement the Substance Misuse Delivery Plan 2016-18, through research, policy development and monitoring of work related to drug and alcohol interventions. It also supports work and resources for the Public Health (Minimum Price for Alcohol) (Wales) Bill, which going forwards – will include associated costs for communications, evaluation and implementation.
- It also includes a match funding contribution of £0.830m to the Out of Work Peer Mentoring Service – a jointly funded European Social Fund Project with Health and Social Services.

Funding remains at the same level as in the June Supplementary Budget.

Action: Foods Standard Agency		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
3.610	3.737	0.127

This Action provides funding for the Food Standards Agency (FSA) Wales.

This budget allocation is provided to meet the cost of the work priorities set out in FSAs broad 'FSA Wales Service Delivery Agreement'. The funding is provided on the basis that where there is a joint interest FSA Wales will assist the Welsh Government to take forward its priorities,

including continued assistance in delivery and implementation of a statutory food hygiene rating scheme in Wales, as established by the Food Hygiene Rating (Wales) Act 2013. Additionally, that Wales' needs will be taken into account in accordance with the Welsh Government's Position Statement in response to 'Regulating our Future' as the FSA progresses its programme of regulatory reform.

Changes to the **Foods Standard Agency Action** between Draft Budget 2020-21 and First Supplementary Budget 2019-20 is as a result of additional funding from the EU Transitional Fund in support of extra staff costs to support FSA Wales' preparations for EU exit.

Action: Public Health Programmes		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
19.619	24.659	5.040

This action funds a variety of public health programmes such as:

- Organ & Tissue Transplantation
- Immunisation
- Payments to Public Health England who provides a number of specialist health protection services and some reference laboratory services to Wales.
- Healthy Start
- NICE

Changes to the **Foods Standard Agency Action** between Draft Budget 2020-21 and First Supplementary Budget 2019-20 is as a result of:

- £5.500m new funding in respect of Healthy Weight: Healthy Wales.
- £(0.460)m reallocation of resources within the MEG in respect of PHW

Action: Effective Health Emergency Preparedness Arrangements		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
6.025	6.025	-

This action enables Welsh Government to ensure that NHS Wales is fully prepared and resilient to deal with the full range of hazards and threats identified in National Risk Assessments. This includes the highest risk of influenza pandemic and managing the health consequences of a terrorist incident involving hazardous materials.

Funding remains at the same level as in the June Supplementary Budget.

Action: Develop & Implementation Research & Development for Patient & Public Benefit		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
42.075	42.075	-

This action supports the work of the Welsh Government's Division for Research and Development (R&D) which sits within the Department for Health and Social Services and leads on strategy, policy, commissioning, funding, contract management and governance of health and social care R&D in Wales.

Through its 'external brand', Health and Care Research Wales, the R&D Division provides an infrastructure to support and increase capacity in R&D, runs a range of responsive funding schemes and manages resources to promote, support and deliver research. It also participates in partnership and cross-funder activities where these bring advantages to Wales. It supports translational research with a particular focus on applied and public health research. This includes research into the prevention, detection and diagnosis of disease; the development and evaluation of interventions; and the provision, organisation and delivery of health and social care services. The Division also works to support the implementation of research findings into practice.

The Division has key relationships within Welsh Government with the Department for Economy, Science and Transport's Life Sciences and Innovation teams, the Chief Scientific Adviser for Wales and the Department for Education and Skills. The Division also works very closely with colleagues with similar roles in the other UK nations, the UK research councils, other research funders and the European Commission.

Funding remains at the same level as in the June Supplementary Budget.

Action: Social Care & Support		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
4.562	4.562	-

This Action provides funding for both Safeguarding and Advocacy and Older People Carers and People with Disabilities.

The programme of work for Safeguarding and Adult Advocacy primarily supports the continued implementation of the Social Services and Well-being (Wales) Act 2014 (The 2014 Act) and promotes a preventative agenda to improve outcomes for children and adults at risk. In 2019-20 the implementation of the NPP (now Wales Safeguarding Procedures) will be a priority,

supporting Regional Safeguarding Boards to take this forward, along with continued support to NISB. The role of Safeguarding Boards encompasses both prevention and protection for children and adults at risk of abuse, neglect or other forms of harm.

It also funds programmes of work to support carers in carrying out their roles as carers whilst maintaining their own health and well-being. This is central to ensuring that the rights for carers in the Social Services and Well-being (Wales) Act 2014 make a real difference in supporting carers and involves a strong element of investing to save since informal, unpaid carers are estimated to provide 96% of the care in Wales, care that would otherwise have to be provided from social care budgets.

Funding to support taking forward programmes to improve the life chances of disabled people and in particular the Improving Lives Programme for People with a Learning Disability, launched in June 2018. Funding is also used to take forward actions within the Framework of Action for People with Integrated Framework for Action of Care and Support for People Who are Deaf or Living with Hearing Loss.

The Funding also partly supports the delivery of the ASD Strategic Action Plan 2016 and delivery plan, including support for the ASD National Development Team hosted by the WLGA to support delivery of the strategic priorities. This will include advice in relation to the passage of the Autism (Wales) Bill which was introduced into the Assembly in July 2018.

Funding remains at the same level as in the June Supplementary Budget

Action: Partnership & Integration		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
0.606	0.526	(0.080)

This Action provides funding to assist with the integration of health and social services and the implementation of the Social Services and Well-being (Wales) Act 2014. In addition it also funds improvements to advice and guidance on continuing healthcare which should help people to access the support they need to meet their health needs. It also supports the consideration of a social care levy contributing to the wellbeing goals of a prosperous and resident Wales by considering options to provide the anticipated funding required in future to meet the increasing demands for social care resulting from an ageing population.

Changes to the **Partnership & Integration Action** between Draft Budget 2020-21 and First Supplementary Budget 2019-20 is as a result of a reallocation of budget within the MEG, in respect of transfer to Social Care Wales

Action: Sustainable Social Services		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
11.315	11.215	(0.100)

The majority of this Action (£6.8m) funds the Sustainable Social Services Third Sector grant. 32 projects are being supported following a competitive bidding round which support children, young people and their families, looked after children and care leavers, older people, disabled people and carers. The funding allocation for this grant will be increased in 20-21 by £1.2m.

The balance of the funding in this Action (£4.5m) is used to support delivery of the Social Services and Well-being (Wales) Act 2014, implementation of the Regulation and Inspection of Social Care Act 2016 (RISCA) and improvement of Social Care Services which deliver the changes required to achieve our vision for a social care in Wales that improves well-being and puts people and their needs at the centre of all care and support. Our principles include cultivating practice that promotes voice and control, independence, coproduction, person-centred care and prevention and early intervention approaches.

Changes to the **Sustainable Social Services Action** between Draft Budget 2020-21 and First Supplementary Budget 2019-20 is as a result of

- (£1.300m) a reallocation of resources within MEG in respect of a transfer to Social Care Wales
- £1.200m additional allocation for Social Services Third Sector Grant

Action: Social Care Wales		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
18.038	19.398	1.360

This Action provides grant in aid funding to Social Care Wales a Welsh Government Sponsored body. Social Care Wales (SCW) is funded to regulate the social care workforce, build confidence in the workforce, and lead and support improvement in social care.

Key priorities include:

- set standards for the care and support workforce, making them accountable for their work
- develop the workforce so they have the knowledge and skills to protect, empower and support those who need help
- work with others to improve services for areas agreed as a national priority
- set priorities for research to collect evidence of what works well
- share good practice with the workforce so they can provide the best response
- provide information on care and support for the public, the workforce and other organisations.

Changes to the **Social Care Wales Action** between Draft Budget 2020-21 and First Supplementary Budget 2019-20 is as a result of a reallocation of resources within MEG as follows:

- £1.380m in respect of a budget transfer from the Sustainable Social Services action and the Partnership and Integration action. This mainly supports the expansion of the registration of the social care workforce.
- £(0.020)m in respect of a depreciation adjustment

Action: Older People Commissioner		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
1.589	1.589	-

This action funds the Older People’s Commissioner for Wales, an independent statutory commissioner. The Commissioner’s role and statutory powers are defined by the Commissioner for Older People (Wales) Act 2006 and accompanying Regulations. The Act outlines the action that the Commissioner is able to take to ensure that the interests of older people are safeguarded and promoted when public bodies discharge their functions and the assistance the Commissioner may provide directly to older people in certain situations.

The Commissioner for Older People (Wales) Act 2006 and the Commissioner for Older People in Wales (Amendment) Regulations 2008 require the Commissioner to produce and submit an estimate of the income and expenditure of their office, to be examined by Welsh Ministers and laid before the assembly before the start of the financial year.

The previous Commissioner submitted her annual income and Expenditure estimate in late 2017, illustrating a need for stability in funding. The need for a stable platform of funding into 2020-21 continues. As well as operating costs, key work programmes run over financial years and will continue into 2020-21, for example Ageing Well in Wales; work to support advocacy in care homes and increased take up of adult advocacy services; Section 3 Reviews; Older people and human rights work, case work supporting older people who contact the OPCW for support and advice.

Funding remains at the same level as in the June Supplementary Budget.

Action: Supporting Children		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
49.915	72.815	22.900

The bulk of funding in this action supports the childcare offer (which is subject to scrutiny by the CYP&E Committee). This action also contains his action funding for the Looked after Children Transition Grant (LACTG) which provides funding for a number of initiatives which improve outcomes for looked after children so that all children in care have the same life chances as other children. It also contains the Vulnerable Children budget which supports children who have been adopted to ensure they and their family have the necessary access to support services to begin their family life.

Changes to the **Supporting Children Action** between Draft Budget 2020-21 and First Supplementary Budget 2019-20 are in respect of:

- £20.000m new money in respect of Childcare Offer
- £2.300m in respect of vulnerable children
- £0.600m new funding in respect of the Children (Abolition of Defence of Reasonable Punishment (Wales)) Bill

Action: CAFCASS Cymru		
2019-20 Supplementary budget June 2019	Draft Budget 2020-21	Change
£m	£m	£m
11.738	12.152	0.414

Cafcass Cymru is a demand-led operational service delivers a statutory service to the Family Court in Wales on behalf of Welsh Ministers. Cafcass Cymru practitioners work with nearly 9,000 of the most vulnerable children and young people in the family justice system, ensuring our interventions promote the voice of the child, is centred on their rights, welfare and best interests to achieve better outcomes for the child involved in the Family Justice System in Wales.

The organisation seeks to influence the family justice system and services for children in Wales, providing high quality advice to Ministers and ensuring the needs of Welsh families and children are reflected in process and policy developments.

Of the £10.267m budget, 92% is attributed to staffing costs and 8% to commissioned services and infrastructure costs. Aside from staffing and running costs for the organisation, the budget provides grant funding to support separated parents, when directed by the Family Court, to have contact with their children. The budget also funds the provision of the Working Together For Children programme which supports parents who have separated, or are separating, to better

manage their own behaviour to ensure the emotional, practical and physical needs and best interest of their children are paramount.

Changes to the **CAFCASS Action** between Draft Budget 2020-21 and First Supplementary Budget 2019-20 are due to increased staffing costs as follows:

- £0.229m 2019-20 pay award
- £0.113m 2020-21 pay award (based on 1%)
- £0.072m increased employer pension contributions